# **Public Document Pack**



# **BLACKPOOL COUNCIL**

Tuesday, 19 June 2018

To: The Members of Blackpool Council

Mr Mayor, Ladies and Gentlemen

You are hereby summoned to attend a meeting of **Blackpool Council** to be held in the Council Chamber at the Town Hall, Blackpool on Wednesday, 27 June 2018 commencing at 6.00 pm for the transaction of the business specified below.

Director of Governance and Partnerships

Howl Years

#### **Business**

#### 1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

- (1) the type of interest concerned either a
  - (a) personal interest
  - (b) prejudicial interest
  - (c) disclosable pecuniary interest (DPI)

and

(2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Governance in advance of the meeting.

#### 2 MINUTES OF THE LAST MEETING HELD ON 14 MAY 2018

(Pages 1 - 6)

To agree the minutes of the last meeting held on 14 May 2018 as a true and correct record.

#### 3 ANNOUNCEMENTS

To receive official announcements from the Mayor.

#### 4 PUBLIC REPRESENTATIONS - PUBLIC SPEAKER

(Pages 7 - 8)

- a) To receive representations from members of the public in accordance with Procedure Rule 9.
- 5 PUBLIC REPRESENTATION PETITION SCHEME RE-OPENING OF THE BLACKPOOL FOYER TO HELP THE HOMELESS IN PARTNERSHIP WITH OTHER LOCAL GROUPS (Pages 9 12)

To consider a petition submitted as part of the Council's Petition Scheme.

#### **6** EXECUTIVE REPORTS

(Pages 13 - 34)

To consider the attached reports to Council from the Leader of the Council, the Deputy Leader of the Council (Tourism, Economic Growth and Jobs) and the Cabinet Secretary (Resilient Communities).

Members are reminded that:

- Each Senior Executive Member has up to three minutes to present their report, after which there will be a period of no longer than 25 minutes per report for questions/comments (a green card will give a one minute warning, red for the end of the debate).
- There will be three minutes per question/ comment from any Councillor on anything within the portfolio and no limit to the number of times a Councillor can ask a question.
- There will be a period of up to 25 Minutes for a response from the Senior Executive Member (or relevant Cabinet Member) at the end of the questions/ comments for each report.

# 7 LOCAL TRANSPORT PLAN (IMPLEMENTATION PLAN 2018 TO 2021) (Pages 35 - 46)

To consider the recommendation of the Executive from its meeting on 16 April 2018 relating to the approval of the three-year Local Transport Plan.

#### 8 POLITICAL BALANCE CALCULATIONS

(Pages 47 - 56)

The Council will be asked to consider the political balance and re-appointment of its committees, in accordance with the Council's Constitution and the Local Government Act 1972, due to the creation of an Independent Group.

#### 9 MOTIONS AT COUNCIL

(Pages 57 - 60)

To consider the following motions which have been submitted in accordance with Procedure Rule 12.1.

#### Venue information:

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

#### Other information:

For queries regarding this agenda please contact Yvonne Burnett, Democratic Governance Senior Adviser, Tel: (01253) 477034, e-mail yvonne.burnett@blackpool.gov.uk

Copies of agendas and minutes of Council and committee meetings are available on the Council's website at www.blackpool.gov.uk.



#### **Present:**

#### Councillors

Benson Critchley Matthews Mrs Scott Mitchell Blackburn Cross Singleton Cain Elmes O'Hara Smith Callow Gallev Owen Stansfield Mrs Callow JP Mrs Henderson MBE Robertson BEM I Taylor L Williams Campbell Humphreys Roberts D Coleman Hunter Rowson T Williams G Coleman Hutton Mrs Wright Ryan Collett Jackson D Scott

#### In Attendance:

Neil Jack, Chief Executive
John Blackledge, Director of Community and Environmental Services
Alan Cavill, Director of Place
Dr Arif Rajpura, Director of Public Health
Steve Thompson, Director of Resources
Mark Towers, Director of Governance and Partnerships
Lorraine Hurst, Head of Democratic Governance
Yvonne Burnett, Democratic Governance Senior Adviser

#### **1 APPOINTMENT OF CHAIRMAN**

**The Council resolved:** That Councillor Owen be appointed as Chairman for Item 2 (Declarations of Interest) and Item 3 (The Election of the Mayor of the Council).

#### **1 APPOINTMENT OF CHAIRMAN**

**The Council resolved:** That Councillor Owen be appointed as Chairman for Item 2 (Declarations of Interest) and Item 3 (The Election of the Mayor of the Council).

#### **2 DECLARATIONS OF INTEREST**

There were no declarations of interest.

#### 3 THE ELECTION OF THE MAYOR OF THE COUNCIL

It was proposed by Councillor I Taylor, seconded by Councillor Critchley and

**Resolved**: That in accordance with and subject to the provisions of the Local Government Act 1972, Councillor Gary Coleman be elected Mayor of the Borough of Blackpool for the municipal year 2018/2019.

#### 4 THE MAYOR'S ACCEPTANCE OF OFFICE

Councillor G Coleman made a Declaration of Acceptance of the Office of Mayor according to the requirements of the law and then took the Chair.

#### 5 THE APPOINTMENT OF THE DEPUTY MAYOR OF THE COUNCIL

It was proposed by the Mayor, Councillor G Coleman, seconded by Councillor Blackburn and

**Resolved**: That in accordance with and subject to the provisions of the Local Government Act 1972, Councillor Kath Rowson be appointed Deputy Mayor of the Borough of Blackpool, for the municipal year 2018/2019.

#### 6 THE DEPUTY MAYOR'S ACCEPTANCE OF OFFICE

Councillor Kath Rowson made a Declaration of Acceptance of the Office of Deputy Mayor according to the requirements of the law.

#### 7 THE MAYOR'S ADDRESS

The Mayor, Councillor G Coleman, then addressed the meeting in relation to his forthcoming year as Mayor and in relation to the duties undertaken by the previous Mayor, Councillor Ian Coleman.

#### Council then resolved:

'Blackpool Council places on record its appreciation of the duties undertaken by Councillor Ian Coleman, as Mayor of Blackpool.

The Blackpool mayoralty again maintained its status as a busy one this year with a variety of civic engagements.

lan and Mavis began the mayoral year with the Royal Garden Party in London and opened the World Dance Championships at the Winter Gardens.

Throughout the year they attended many high profile local events such as the Pride Launch, Lytham Proms and the Manchester to Blackpool Car Run. Ian and Mavis were fortunate to meet international celebrity Will Smith and also met with Simon Cowell, Ant and Dec and the Britain's Got Talent crew.

Blackpool still attracts a large number of conferences and the Mayor and Mayoress attended a variety of annual gatherings such as; National Pensioners Convention, UK Bus Driver of the Year Awards, WMCIU, Royal Pigeon Racing Association and USDAW Congress, to name a few.

Many Ex-Service organisations still hold their annual reunions in Blackpool and Ian and Mavis attended reunions of the Canal Zoners, the Royal Artillery Association, Aden Veterans, the Royal Air Force Association and the HMS Penelope Association. National Armed Forces Week, during June, was again a great success attracting thousands of visitors to the town and the Mayor and Mayoress attended a variety of events during the week.

In July, the Mayor and Mayoress were able to welcome The Duke of Lancaster's Regiment to the town for the Freedom of the Borough ceremony and parade, a very prestigious event for Blackpool.

The Mayor took great pleasure in welcoming our new citizens to the town at the many very popular Citizenship Ceremonies that were held throughout the year.

This year, the Mayor chose Blackpool Carers Centre and Blackpool Royal British Legion Club as his charities and raised just over £20,000 this mayoral year.

A special reference has to be made to the Deputy Mayor and Deputy Mayoress, Gary and Debbie, for their support and contribution to this mayoral year and to Rev Augusta Gibrill who acted as Mayor's Chaplain and has assisted at Council meetings and other civic events.

This appreciation would not be complete without particular reference to the Mayoress, Mavis, who supported Ian in his role.

To Ian and Mavis, Blackpool Council places on record its sincere appreciation of their services as Mayor and Mayoress.'

# 8 CONGRATULATIONS TO THE INCOMING MAYOR AND WORDS OF APPRECIATION FOR THE EX-MAYOR

Councillors Blackburn and T Williams congratulated Councillor G Coleman upon his election as Mayor. On behalf of the ex-Mayor, Councillor Ian Coleman, the Mayor thanked those people who had supported him during the year.

#### 9 MINUTES OF THE LAST MEETING HELD ON 21 MARCH 2018

**Resolved**: That the minutes of the Council held on 21 March 2018 be signed by the Mayor as a correct record.

#### **10 ANNOUNCEMENTS**

There were no announcements.

#### 11 APPOINTMENT OF COMMITTEES

The Council received the report on the appointment of committees for the 2018/2019 municipal year which included proposals for all of the committees to be reappointed according to their current powers and duties.

A full schedule of committees was submitted to the Council based upon the political balance calculations and which contained the notified names of committee members, Chairmanship and Vice Chairmanship nominees.

**Motion**: Councillor Blackburn proposed (and Councillor T Williams seconded):

- '1. To appoint the following Council committees, in line with the political balance calculations and adjustments at Appendix 11(a) to the report and to agree that the powers and duties remain as set out in the Council's Constitution:
  - Adults Social Care and Health Scrutiny Committee (membership of eight with a composition of five Labour and three Conservative)
  - Resilient Communities and Children's Scrutiny Committee (membership of nine and with a composition of six Labour and three Conservative)
  - Tourism, Economy and Resources Scrutiny Committee (membership of seven and with a composition of five Labour and two Conservative)
  - Audit Committee (membership of nine and with a composition of six Labour, three Conservative plus one co-opted member)
  - Appeals Committee (membership of six and with a composition of five Labour and one Conservative)
  - Planning Committee (membership of seven and with a composition of five Labour and two Conservative)
  - Standards Committee (membership of seven and with a composition of five Labour and two Conservative)
  - Chief Officers Employment Committee (membership of seven and with a composition of five Labour and two Conservative)
  - Shareholder's Advisory Board (membership of four and with a composition of three Labour and one Conservative)
- That in relation to scrutiny, to agree to continue with two diocesan co-opted representatives and the two governor co-opted representatives to the Resilient Communities and Children's Scrutiny Committee and for that committee to make the necessary appointments.
- 3. That the Licensing Committee also be re-appointed with the powers and duties as set out in the Constitution (membership of fifteen and a composition of ten Labour and five Conservative).

- 4. That the Licensing Committee be requested to re-appoint the Public Protection Sub-Committee, with the powers and duties, as set out in the Constitution.
- 5. To note the appointment of members to committees as set out in Appendix 11(b) to the report and thereafter any nominations or changes to nominations reported to the Director of Governance and Partnerships by the relevant Group Leader.
- 6. To agree to the appointment of the Chairmen and Vice Chairmen for those committees as identified at Appendix 11(b) to report based on the above recommendations.
- 7. To confirm the membership of the Health and Wellbeing Board and the appointment of the Chairman and Vice-Chairman of the Board as set out in Appendix 11(b) to the report.
- 8. To agree that the Director of Governance and Partnerships be authorised to amend the Constitution accordingly.'

**Motion carried**: The motion was submitted to the Council and carried.

#### 12 SCHEME OF DELEGATION/CHANGES TO THE CONSTITUTION

The Council considered whether to make any changes to the scheme of delegation and received proposals for a change to Procedural Standing Order 10, to allow responses to be given immediately after questions or comments were raised on Executive Member and Council appointed representatives reports to Council, in instances where members had declared disclosable pecuniary interests or prejudicial interests.

**Motion**: Councillor Blackburn proposed (and Councillor T Williams seconded):

- '1. To agree that no changes are made to the scheme of delegation for which the Council has responsibility.
- 2. To amend Procedural Standing Order 10 in Part 4a of the constitution to incorporate a new paragraph at 10.7 (as set out in Appendix 12(a) to the report) to reflect the process to be followed should a member have either a disclosable pecuniary interest or a prejudicial interest and have to leave the room during the consideration of Executive Member and Council appointed representatives' reports at Council meetings.'

**Motion carried**: The motion was submitted to the Council and carried.

#### 13 PROGRAMME OF COUNCIL AND COMMITTEE MEETINGS

The Council considered a programme of meetings for the municipal year 2018/2019.

**Motion**: Councillor Blackburn proposed (and Councillor T Williams seconded):

'To approve the calendar of meetings and the start times of meeting as set out in Appendix 13(a) to the Council report.'

Motion carried: The motion was submitted to the Council and carried.

# Mayor

(The meeting ended at 3.30 pm)

Any queries regarding these minutes, please contact: Lorraine Hurst, Head of Democratic Governance Tel: (01253) 477127

E-mail: lorraine.hurst@blackpool.gov.uk

Council: 27 June 2018

#### **PUBLIC REPRESENTATION - SPEAKER**

#### NAME

#### SUBJECT

 Mr Stuart Clayton Representing the Fylde Family Support Group Mr Clayton wishes to speak on the following issue:

"I represent a growing number of Blackpool residents who are looking to raise the profile of the 'positive' mental health experience. We have all suffered and continue to do so, but through peer support, we are building community networks and getting our lives back on track. We feel this should be acknowledged more in local media. Groups such as Time to Change, Art of Recovery, Blackpool Inspirations and Rethink Mental Illness are plugging gaps amongst statutory services and helping to keep people alive. They deserve more credit. We belong to a new Mental Health Community Forum under the guidance of Empowerment Advocacy, where we identify the big issues and work on positive solutions in partnership with local agencies and Health and Wellbeing Services. Mental Health is a massive issue in Blackpool and we are tackling it in most productive ways".

Response to be given by the Cabinet Member for Adult Services and Health, Councillor Amy Cross

**NOTE**: The representative will be able to speak for up to a maximum of five minutes.



# Agenda Item 5

Report to: COUNCIL

**Relevant Officer:** Mark Towers, Director of Governance and Partnerships

Relevant Cabinet Member: Councillor Blackburn, Leader of the Council

Date of Meeting: 27 June 2018

# PUBLIC REPRESENTATION - PETITION SCHEME — RE-OPENING OF THE BLACKPOOL FOYER TO HELP THE HOMELESS IN PARTNERSHIP WITH OTHER LOCAL GROUPS

#### 1.0 Purpose of the report:

1.1 To consider a petition submitted as part of the Council's Petition Scheme.

#### 2.0 Recommendation(s):

2.1 To consider the submission of the petition and whether to take a view as a Council and/ or make any recommendations to the Executive, or other Council committees.

## 3.0 Reasons for recommendation(s):

- 3.1 The submitted petition has reached the threshold of 1,500 signatures (from the Fylde coast area) which triggers a debate at Council.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

The options available to Council are set out in paragraph 5.4 of this report.

#### 4.0 Council Priority:

4.1 The relevant Council priorities are "The economy: Maximising growth and opportunity across Blackpool" and "Communities: Creating stronger communities and increasing resilience".

#### 5.0 Background Information

- 5.1 On 22 September 2010, the Council approved a Petition Scheme, in line with its then requirements under the Local Democracy, Economic Development and Construction Act 2009. One part of the scheme relates to petition to be reported to and debated at Council and those that would qualify for this option must contain at least 1,500 signatures.
- 5.2 The Council's Petitions Officer has received a petition with 1,941 signatures and of those 1,503 reside within the FY postcode area. The petition relates to the reopening of the Blackpool Foyer to help the homeless in partnership with other local groups.

The Petition statement used is as follows:

"For three years now the Blackpool Foyer has been closed, which has 38 flats that can be used to accommodate young homeless people between the age of 16 to 24. Blackpool Council will you accommodate homeless people in the Blackpool Foyer over the winter period?

Why is this important?

Sign the petition to show Blackpool Council that they should allow homeless people to take shelter in Blackpool Foyer during the winter season. Homelessness in Blackpool is getting higher and higher and there are 38 empty flats that are clearly available.

The Blackpool Foyer can be very useful over the winter period rather than an empty building with no purpose. I seriously think Blackpool Council should be considering using the building to help the homeless in partnership with Great Places Housing Group and other organisations".

- 5.3 Mr Daniel Bennison is listed as the petition organiser and he has been invited to the Council meeting to address Council with regards to the petition statement.
- In line with the procedure for public representations generally, the relevant Cabinet Member Councillor Mrs Wright, will be invited to address the petition on behalf of the Council first. Other Councillors will then be able to debate the issue. Normal rules of debate will apply, in accordance with Procedural Standing Order 14 (e.g. mover of a motion has 5 mins, other speakers 3 mins, members only speak once etc).

5.5	The Council's Constitution states at Procedural Standing Order 9 (Representations,
	Petitions and Questions by the Public).

#### 9.9 Petitions for debate at Council Meeting

- 9.9.1 Petitions which meet the requirements of the Council's Petitions scheme and as part of that have at least 1,500 signatures will be debated at an ordinary Council meeting. The following procedure will apply:
- (i) Petition organisers have the opportunity to present their petition and a maximum of five minutes will be allowed for that purpose.
- (ii) A maximum of 20 minutes will then be allowed for discussion of the matter by councillors. The time limit may be extended at the discretion of the Mayor, if considered appropriate.
- (iii) The Council will decide how to respond to the petition at this meeting. It may decide to take the action the petition requests, not to take the action requested for reasons put forward in the debate, or to request further investigation into the matter, for example by a relevant committee. Where the issue is one on which the Council's Executive is required to make the final decision, the Council will decide whether to make recommendations to help inform that decision.

Does the information submitted include any exempt information?

No

#### 6.0 List of Appendices:

6.1 None.

#### 7.0 Legal considerations:

- 7.1 The Council's Petition Scheme and consequently its Constitution state that any petition received with over 1,500 signatures must be put forward for debate at Council.
- 8.0 Human Resources considerations:
- 8.1 None
- 9.0 Equalities considerations:
- 9.1 None

10.0	Financial considerations:
10.1	None – if the petition question was supported it would be down to the Executive to consider and assess the financial implications.
11.0	Risk management considerations:
11.1	None
12.0	Ethical considerations:
12.1	None
13.0	Internal/ External Consultation undertaken:
13.1	None
14.0	Background papers:

14.1

None.

Executive Member Report to the Council 27 June 2018

AGENDA ITEM 6(a)

# LEADER OF THE COUNCIL –'CORPORATE' PORTFOLIO AREA COUNCILLOR SIMON BLACKBURN

The Corporate area covers my portfolio and those of:

Councillor Ivan Taylor (Cabinet Member for Projects and Partnerships)

The full details of the portfolio areas can be found on the Council's website at https://www.blackpool.gov.uk/Your-Council/Your-councillors/Executive-members.aspx

# **Corporate Issues**

#### **Financial Monitoring**

The Council's 2017/ 2018 Accounts have now been completed in line with the format required by the International Financial Reporting Standards (IFRS). The accounts will now be examined by our external auditors and reported to the Audit Committee on 30 July 2018. The draft accounts show that the Council's working balances as at 31 March 2018 stood at approximately £4 milion, below our target of £6 million; however, the Provisional Outturn report makes a recommendation that £2.0m of earmarked reserves become unearmarked to make good the difference.

I am naturally concerned about the difficulty of maintaining target balances in the context of the unprecedented pressures we currently face and I continue to be in close discussion with Chief Officers to ensure that the situation remains under continual review. At the same time, the Council's wider financial position remains sound. Our continued financial sustainability is no small achievement, not least when set in the context of the extreme financial difficulties now being faced publically by a number of large local authorities in other parts of the country. One large council has now failed financially and if the government does not offer some respite its reductions of funding for essential public services, I fear it inevitable that other councils are sure to follow.

As Members are well aware, we have to continue to make very difficult choices here in Blackpool to live within our increasingly smaller means. The Budget for 2018/2019 required total savings to be found of £5.5 million. The first Corporate Budget Savings report for 2018/2019 was reported to the Corporate Leadership Team on 5 June. As at 30 April 2018 (month 1) 29% of the 2018/2019 savings target had already been delivered.

As at the end of March 2018, in-year Council Tax collection was 91.3% compared to 90.0% at the end of 2016/ 2017. The total amount collected has therefore risen by £2.9m due to

increases in both the Council Tax rate and base, besides the collection rate itself. I am also pleased to report that Business Rates collection showed an improvement when compared to 2016/2017, standing at 95.6% at the end of March compared to 93.9% the previous year. This increase in collection of 1.7% equates to £1.2m. The average number of days to process Housing Benefit and Council Tax Reduction Scheme new claims and changes in circumstances for April and May was 13 days.

#### **Business Loans Fund**

Despite relentless reductions in central government funding, I am determined that the Council exhausts every means at its disposal to help stimulate growth in our economy. Our Business Loans Fund is a key part of our efforts in this regard. So far, this initiative has been very successful providing funding to local businesses to create jobs and stimulate the local economy alongisde supporting public sector partners to deliver their own budget savings and contributing to the Council's own target. To date 21 loans (£51,734,000) have been issued since its inception of which three (£498,000) have been fully repaid, 16 are live and two (£320,000) have been written off including the VIA Partnership (£300,000). Due diligence work is currently underway with a further five proposals amounting to £50,550,000, which will take the balance of loans to just under the £100m authorised limit after taking account of loan instalments repaid to date.

# **Strategic Issues**

# **Catalytic Development Proposals: Central Leisure Quarter**

In March 2017, the Council entered into an 'Exclusivity Agreement' with a developer and international leisure company to work up comprehensive development proposals for the Central Leisure Quarter site. On 21 May, the development team was invited to give a presentation to the Council's Leadership Team on their proposals for the site. The proposals presented were aimed at meeting the aspirations of the Council for a major leisure development befitting of Blackpool's rich history and heritage and include a number of worldclass attractions, some of which will be the first in the UK. The development would also seek to replace the loss of car parking within the town centre and would be appealing to a wide variety of people, from seasonal visitors to local residents. Most importantly, the scheme would play a catalytic role in the continuing revitalisation of Blackpool's visitor economy, providing a wide range of employment opportunities and regeneration for the benefit of the local community. The presentation of these initial proposals to the Leadership Team was very well received. In concluding the discussion I secured agreement from the meeting that the Council and Developer continue to work together to the next phase of the development and commence drafting out the contractual terms. At a further stage, these terms would then be subject to further scrutiny and approval by the Council prior to finalising any legal agreement to develop. It will only be at this stage that full details of the scheme would be announced.

#### Winter Gardens Conference and Exhibition Centre

I am pleased that construction activity continues to progress. Specific tasks undertaken so far include:

- Repairs to the existing building facades which will abut the new building
- Site clearance and remediation
- Utility diversions
- Redundant buildings have been demolished
- Demolition of the Foyer and basement areas is underway
- Piling for the new build foundations is complete
- Relocation and opening of the new Quilligans restaurant
- Installation of the new drainage system and associated groundworks
- Installation connection and commission of new gas main
- Sprinkler mains diversions complete
- Installation of ground slabs in the basement/ electrical infrastructure housing area

Activity to be undertaken over the summer includes:

- Further underpinning and piling of the existing building
- Installation of ground slabs to the main new build element
- Commencement of the structural steel installation forming the frame of the new build

I can confirm that the project is now currently scheduled to be complete August 2019.

I am delighted that the first conference to take place in the newly completed venue will be the Tourism Society in late summer 2019. This was announced at their 2018 conference a few weeks ago and Blackpool will be the first non-city location they have ever used. I am sure Members will share my pleasure in seeing the new Conference Centre succeeding in bringing new business to the town before any steel has hit the ground!

I am also extremely pleased that the shopworkers' union, Usdaw, has committed to staging its annual conference in Blackpool's Winter Gardens until at least 2024. The union, which is the UK's fifth biggest and the fastest growing with over 430,000 members, has hosted its annual delegate meeting in the resort regularly since being first formed in 1947. It has also met in Blackpool exclusively every year since 1991. To mark the agreement, Usdaw's General Secretary John Hannett signed a commemorative brick, which will form part of Blackpool's new Conference and Exhibition Centre.

#### **Blackpool Airport Enterprise Zone (EZ)**

Blackpool Airport Enterprise Zone is our biggest opportunity in a generation to grow the diversity of our local economy. I am clear that we do all we can to propelling this project forward.

As Members may recall the Enterprise Zone Masterplan was February and extensive work has been undertaken since then to produce the Enterprise Zone Delivery Plan and Marketing Strategy. These crucial plans were approved by the Executive on 18 June. The Delivery Plan and Marketing Strategy will be reported to Fylde Borough Council later in June for information and formally presented to the Lancashire LEP Enterprise Zone Governance Committee for approval at its meeting on 9 July. Thereafter they will be submitted to Ministry of Housing Communities and Local Government.

The Delivery Plan identifies the potential for the Enterprise Zone to accommodate circa 270,000 m2 of commercial property, which will be capable of hosting some 5,000 new jobs over the next 23 years, adding a cumulative £2bn in Gross Value Added (GVA) to the Fylde coast economy. It will provide a unique opportunity to deliver a sea change in the economic prospects for Blackpool and the wider Fylde coast, substantially increasing and diversifying the economy creating the ability to attract new investment form a range of sectors ranging from advance manufacturing, through aviation and energy to the creative and digital sector with some early successes already achieved.

Enterprise Zone status enables us to retain 100% of the estimated £73m new business rates that will be generated within the lifetime of the Enterprise Zone. The retained business rates therefore give us the ability to support the prudential borrowing that is needed to deliver essential enabling infrastructure and acquire key properties.

We have therefore committed to an initial investment of up to £28.8m over the next three years (which includes the acquisition of Blackpool Airport) in a bold and decisive step to get the Enterprise Zone off to a flying start. As part of this, preparatory work is already underway to deliver a new state of the art playing field and sports campus at Common Edge, thus releasing land for the construction of the new Eastern Gateway route into the EZ, reducing the congestion, which has restricted investment at Blackpool Business Park in recent years and opening up new development plots. We are anticipating that work could start on this before the end of the year.

It is important to point out to Members that the EZ has, to date, seen effort focused on backfilling existing vacant accommodation and supporting the private sector by encouraging development of existing serviced plots. Indeed, five new developments have already been completed, three more properties refurbished and two further developments presently under construction. 625 jobs have already located in the Enterprise Zone since it became operational and a very good level of enquiries has been maintained. I am particularly pleased that the long awaited Lancashire Advanced Manufacturing and Energy Cluster (LAMEC) website, which showcases the County's four Enterprise Zones to international markets has now gone live.

#### **Funding Success: Blackpool Museum Project**

I last reported to Members about the Blackpool museum project in January. I am absolutely delighted to confirm very important progress since this time. Firstly, the Heritage Lottery Fund

Round 1 bid was successful, with an initial award of £400,000 with the opportunity access a further £4million. Furthermore, we were also successful in our bid to the Northern Cultural Regeneration Fund, which has resulted in a £4million award. Can I congratulate everyone who worked so hard to secure this success, which now creates the essential financial backbone needed for the scheme to progress with confidence.

Further funding is required to cover the total cost of the project. Hot on the heels of recent funding successes we have recently submitted a Stage 1 Coastal Communities Fund (CCF) application. We will hear in July whether we will be invited to Stage 2. We have also resubmitted the business case to secure the £1.5 million Lancashire Growth Deal money, which was ring-fenced for the project back in 2014.

I can also confirm that sound progress is being made on the capital development aspect of the project. We are continuing to work with the same architects (Buttress) and exhibition designers (Casson Mann) to move the designs on to RIBA Stage 2. Our aim is to have some new designs to share more widely a little later in the summer. We intend to share these designs as part of an exercise to increase engagement with sections of the local community around the revised museum concept.

We have now appointed a freelance curator and an image and copyright researcher to conduct detailed research for the museum displays. We are also looking to make new appointments shortly to strengthen the team further in terms of finance and curatorial capacity. In the meantime, the team continues to review museum display ideas, cross-referencing with the national curriculum to ensure that there will be lots of relevant content to encourage schools to visit the museum once opened.



# DEPUTY LEADER OF THE COUNCIL (TOURISM, ECONOMIC GROWTH AND JOBS) – COUNCILLOR GILLIAN CAMPBELL

The Places area covers my portfolio and those of:

- Councillor Fred Jackson (Environmental Services and Highways),
- Councillor Mark Smith (Regeneration, Enterprise and Economic Development) and
- Councillor Mrs Christine Wright (Housing).

The full details of the portfolio areas can be found on the Council's website at <a href="https://www.blackpool.gov.uk/Your-Council/Your-councillors/Executive-members.aspx">https://www.blackpool.gov.uk/Your-Council/Your-councillors/Executive-members.aspx</a>

# **Corporate Issues**

#### Action in Response to the Appalling Disruption to Rail Services to and from Blackpool

Members will no doubt be aware of the unprecedented failure of Northern Rail services in our region following the introduction of the new timetable in May. This failure has had a very significant impact on Blackpool for residents and visitors. I have listened to countless accounts of residents' inability to get to where they had planned to go and the frustrations of visitors unable to get here or uncertain whether they can get home. The situation, until very recently, has been nothing short of dire. It is very early days, but there is evidence of some stabilisation of services following Northern's introduction of an Emergency Timetable at the start of June, however we are extremely unhappy about the withdrawal of a number of services from Blackpool South as part of this emergency measure.

I want to be clear those events since the May timetable change are totally unacceptable. Both I, the Leader of the Council and other Executive Members have and continue, to make every effort to hold rail bosses to account. This is not an easy exercise. The Leader of the Council has taken part in direct, frank discussions with the Minister for Transport, alongside the Mayors of Greater Manchester and Liverpool. I have held face-to-face meetings with the Regional Directors of Northern Rail and Network Rail, impressing upon them the extent of misery that the disruption has caused and seeking assurance about measures to improve the situation. My most recent meeting with rail bosses took place on 11 June. At this meeting, Northern committed to working closely with us on marketing for the resort so that we may hope to recover confidence in coming to Blackpool by train through the summer. Additionally, Northern committed to making the reinstatement of withdrawn services from Blackpool South a priority in July.

......but there is some Good News on the Railway....

Despite the appalling disruption to Northern's services, it is wonderful to see Pendolino trains coming into Blackpool North from London! This has been made possible by the £250m electrification programme between Preston and Blackpool. The first Virgin train arrived from London on the morning of Monday 21 May to signal the return of direct services to and from the capital. The new services will strengthen connections between Blackpool and the capital six days a week, providing eight direct services each weekday and five services on a Saturday. Travel time is reduced to just three hours. Virgin Trains is also set to operate a direct service from Birmingham on Saturdays, offering the West Midlands a direct service to Blackpool for the first time in 15 years. The boost in services will generate an additional 16,900 seats a week. Virgin marked the historic return to Blackpool by christening one of its Pendolino trains "Blackpool Belle", named after an excursion train that ran from East Lancashire to Blackpool in the 1930's every Saturday night.

# **Bridge Replacement Programme**

I have kept Members closely informed about Blackpool Council's £11.365m programme to replace and improve ten bridges across the borough. The programme has successfully delivered the below projects on time and within budget:

Princess Street Bridge November 2015 – April 2016
Gas Works Sub November 2015 – March 2016

Plymouth Road Bridge Nov 2016 – July 2017 Waterloo Road Bridge July 2017 – August 2017

Squires Gate Lane November 2017 – December 2018 Harrowside November 2017 – February 2018

The four-year bridge programme is now in its final year and Devonshire Road Bridge refurbishment scheme commenced on site on Monday 4 June 2018 and is progressing well. As part of the refurbishment scheme, the abutment walls will be cladded to improve the appearance of the structure, an improved drainage system will be installed in the footpaths, street lighting levels will be increased underneath the bridge, repainting of the structure and general footway and carriageway improvement works will be undertaken. The remaining projects in the bridge delivery programme are very minor in comparison to the bridge replacement projects, but have been programmed to be undertaken outside the tourist season and around other planned works/events to minimise disruption to both residents and visitors due to their sensitive locations. We expect the minor repair work on Rigby Road Bridge, Chapel Street Bridge and Watson Road Bridge to be undertaken after the illuminations season in November 2018 and completed before early 2019.

#### **Quality Corridors Property Improvement Fund**

We have received an overwhelmingly positive response from businesses and property owners since the launch of the Fund in February 2018. The Council has received over 100 enquiries leading to 68 written expressions of interest (EOI), with over half now proceeding to full application stage. Our priority is to assist applicants to collate sufficient detail to progress to a grant offer with many requiring design, procurement and planning advice. We have

undertaken a procurement exercise to engage an external architect to help fast track designs for applicants who require our assistance. I am pleased that two projects have now received formal approval and have progressed to the construction phase.

# **Intelligent Traffic Management**

Members may have noticed that 21 new electronic signs have now been installed across the borough. These new signs are purely for car park guidance, traffic management matters, incident management, event information and road safety. LEP Growth Deal Funding has funded this project to the tune of £1,51m, with Local Transport Plan providing £650,000 match. These signs will are already positively assisting residents and visitors in accessing the town and its car parks.

#### Procurement

Blackpool Council has become the first local authority to be granted a self-supply licence to manage and monitor its own water usage following an application to Ofwat. The licence will enable Blackpool Council to buy water supply and wastewater services directly from United Utilities for its buildings and associated premises, but it will manage its own retail services for over 120 sites across the borough. It is estimated that the innovative move will achieve cost savings of up to £194,000 over three years. In the first year alone, anticipated savings are in the region of £50,000, with the potential for further savings through additional cost and consumption efficiency projects

Contracts awarded since the last meeting are as follows:

CONTRACT	PROVIDER (Locations)	TERM (including extensions)	CONTRACT VALUE	NO. OF INITIAL BIDS	NO. OF BIDDERS WITH FY POSTCODE
Colour Printer for Print Unit (1 Machine)	Konica Minolta (Basildon)	Ad-hoc (one off purchase)	£40,000	2	0
Blackpool Promenade Trading Opportunity – Children's Trampoline	Chris Cash (Blackpool)	2 + (1+1)	£24,000	1	1
Equipment Services – Web Based Ordering System	CSS – Creative Software Solution (Lichfield)	5 + (0)	£59,070	Direct Award	0
Electricity Supply	EDF Energy (London)	3 + (2)	£15,000,000	3	0
Extra Care Housing	iCare (Blackpool)	1 + (1+1+1)	£1,075,000	7	1
Toy Vending Machines	Perform 365 (Staffordshire)	2 + (1+1+1)	Income	1	1
Lettering/Inscriptions on Granite Wall Tablets	Brent Stevenson Memorials (Blackburn)	2 + (1+1+1)	£20,000	3	0
Temporary Support – Highway Operatives	W H Tarmacadam (Blackpool) Bethell (Manchester)	1+(1)	£200,000	2	1
Carleton Crematorium –	Facultatieve Technologies	Ad-hoc (lease	£90,000	Direct	0
Temporary Cremators	(Leeds)	until permanent cremators are purchased)		Award	

CONTRACT	PROVIDER (Locations)	TERM (including extensions)	CONTRACT VALUE	NO. OF INITIAL BIDS	NO. OF BIDDERS WITH FY POSTCODE
Business Plan and Market Assessment – Airport Enterprise Zone	York Aviation (Macclesfield)	Ad-hoc (4 months)	£85,000	3	0
Opportunity Area Community Wide Assessment – Community Engagement	Premier Advisory Group (Manchester)	Ad-hoc (3 months)	£30,000	9	0
Educational Management System – Capita One	Capita (Bedford)	5 + (0)	£552,066	Direct Award	0
Removal & Recycling of Scrap Metal	Recycling Lives (Preston)	1 + (1+1)	£150,000	2	1
Provision of Washroom Services	Rentokil Initial (Preston)	1 + (1)	£10,000	Direct Award	0
Headstart - Collaborative Research Partnership	University of Brighton (Brighton)	4 + (0)	£172,500	3	0
Domestic Abuse Young People Programme	Empowerment (Blackpool)	2 + (0)	£68,000	2	2
Housing Benefit Subsidy Claim	Deloitte LLP (Manchester)	2 + (1+1)	£92,000	1	0
Feasibility Study Refresh - Relocation of Courts	AHR (London)	3 months	£20,000	3	0
Event Support and Management for the Blackpool Firework Championship	<b>Titanium Fireworks</b> (Northamptonshire)	1 + (1+1)	£176,805	5	0
Network, Security & Telecoms Partner & Consultant	The Networking People (North West) (Lancaster)	5 + (1+1)	£5,000,000	6	0
Appointment of External Auditors for Council Wholly Owned Companies	Smith Craven (Doncaster)	1 + (1)	£50,000	2	0
Road Markings & Surface Treatment	A1 Streamline Road Markings (Blackpool)	2 + (1+1)	£20,000	1	1
Maintenance and Periodic Inspection of Air Conditioning and Air Handling Units	Allcool NW (Blackpool)	2 + (1+1)	£680,000	18	2

As Members are aware I am committed to doing what we can to ensure that local people and firms benefit from the construction projects underway in the town. I am very pleased about the number of local people and firms benefiting from the contract to extend the tramway, connecting our magnificent tramway on the Promenade with the heavy rail station at Blackpool North. Indeed, I can confirm that the contractor is using 14 local firms and 75% of their current workforce is local.

## **Strategic Issues**

#### Launch of ICON, Pleasure Beach

Blackpool Pleasure Beach's brand new rollercoaster has been officially launched after five years of planning. ICON was unveiled to the world's media on 23 May ahead of its official opening to the public two days later. The £16m ride, billed as the first double-launch coaster, can reach speeds of up to 85km per hour with the same level of acceleration as a Formula 1 driver. The ride has been designed to twist and turn at high speeds across the park, interacting with other existing rides including The Big One. I can confirm that it is a wonderful, exhilarating ride!

#### **Previewing our Fantastic Summer Events Programme**

I am very excited about the huge programme of fantastic events that have been lined up by VisitBlackpool and others for the 2018 season, starting with Armed Forces Week in June and culminating in a Lightpool Festival at the end of October. This terrific events programme includes some of the world's most successful artists coming to the resort for the first time, underlining the growing confidence in Blackpool as a destination. Highlights include:

Armed Forces Week – 25 June to 1 July: Blackpool's major events season gets underway with one of the most ambitious Armed Forces Week programmes ever staged. Prior to the start of the week long programme, Blackpool's Tower Ballroom will host Dance For Victory, a gala dance in aid of Help For Heroes on Saturday 23 June. On June 25, the official Armed Forces Week flag will be raised at Blackpool Town Hall to signal the official start of festivities ahead of an evening of entertainment entitled "Music for Heroes" at the Opera House headlined by Band of the Kings Division and featuring the Irish Guard Singers. Armed Forces Day itself takes place on 30 June, with extensive activities across the town centre and Blackpool Promenade. The week ends with the Sunday morning Cenotaph service and parade followed by the Blackpool Taxi Pull, an annual event in aid of Armed Forces charities. For more details about individual events, news and tickets, go to www.visitblackpool.com/armedforces

**Blackpool, City Of Circus:** Blackpool is celebrating its role as one of six cities of circus in the UK with a season-long programme of special events including spectacular live entertainment, events and exhibitions. The celebrations, which mark the 250 anniversary of circus in the UK, will be heavily focused on the Blackpool Tower Circus. The main highlight will be "The Blackpool Tower Week Of Circus" taking place in early July and featuring a circus parade along the Golden Mile, a Circus250 talent competition to find a star of the future and a special charity performance of the current Blackpool Tower Circus show. This will be followed by a summerlong circus-themed exhibition in the Grundy Art Gallery and a series of specially commissioned features within the Blackpool Illuminations between September and early November.

**The Blackpool Festival - 6-8 July:** Formerly known as Back To The Old Pool, the festival gets a new name for 2018 and is expanded to three days. The line-up includes internationally renowned music acts including Example, Roger Sanchez, Faithless, Danny Howard, Erick Morillo and Paul Oakenfold over the first two days, followed by a new family-oriented Party On The

Prom on the Sunday. For full programme details including ticket sales go to www.blackpoolfestival.co.uk

**Blackpool Air Show – 11 and 12 August:** The events programme continues in August with the staging of our hugely popular Blackpool Air Show. This year's line-up already includes performances by the Typhoon and Battle Of Britain Memorial Flight, with the Red Arrows bringing the show to a breathtaking finale on the second day.

**Livewire Festival – 23 to 26 August:** The Livewire Festival returns for a second year with Mariah Carey, the biggest selling female artist of all time, headlining the three-day event over the August Bank Holiday weekend. The pop superstar, who has sold more than 200 million albums to date, will headline the festival on Friday 24 August.

**Ride The Lights – 28 August:** Ride The Lights returns to the Promenade for a unique family event, which sees the entire promenade closed to vehicles to allow cyclists to get a sneak preview of the Illumination. This year's event will be delivered in association with new sponsors, British Cycling.

**Illuminations Switch-On – Friday 31 August:** The annual Illuminations Switch-On party will once again be staged in association with MTV. Details of the music talent and the switch-on celebrity will be announced in the coming weeks. The event is free to access with 20,000 wristbands available through a ballot that is now open for applications. To date, there have been more than 80,000 requests for wristbands.

**Britney Spears – Saturday 1 September:** Britney Spears will bring her European tour to a dazzling finale in front of our Tower. The "Britney: Piece of Me" show is a celebration of one of the most illustrious careers in pop history. The tour follows a record-breaking four-year residency at Planet Hollywood Resort and Casino in Las Vegas. Britney will be supported by the Grammy Award-winning artist, Pitbull.

**Blackpool Illuminations – 31 August to 4 November:** A range of new features are in production in readiness for the 2018 Illuminations season. The specially-commissioned features will pay particularly reference to Blackpool's designation as one of six cities of circus for 2018. Full details will be revealed at the annual Illuminations launch event at the start of August.

**World Fireworks – 7, 14, 21 and 28 September:** The World Fireworks Championship will light up the skies above Blackpool once again over four consecutive Fridays in September. The event will once again by based around the Tower Festival Headland and North Pier.

**Lightpool Festival – 25-28 October:** Arts Council funding has been secured for the staging of a three-day Lightpool Festival in the October half term. This year's event will be a mixture of live performance, art installations, community engagement and a repeat of last year's hugely successful Illuminated tram parade.

In addition to the events on the Tower Festival Headland, The Winter Gardens will also host the third **International Soul Festival** from 15-17 June and the annual **Rebellion Punk Festival** from 2-5 August.

Finally, Nickelodeon, in association with VisitBlackpool, will once again stage the UK's only **SLIMEFEST** events. The six concerts, which are described as a mixture of music, mayhem and slime, are to be held at Pleasure Beach Arena from 20 – 22 October and will again feature Diversity and America's You Tube phenomenon, Jo Jo Siwa. Tickets sold out within weeks of going on sale.

#### **Destination Marketing**

We clearly have plenty to market! A new TV advertisement has been produced for the 2018 Blackpool Has It All destination marketing campaign. The ad, which is designed to show the huge range of visitor attractions across the resort, will air in Scotland from mid-June and across the north of England in July and August. The campaign is a collaboration between various partners including VisitBlackpool, Merlin Entertainments, Blackpool Pleasure Beach, Winter Gardens, Sandcastle Waterpark and Blackpool Transport.

New Quality Visitor Accommodation: Hampton by Hilton and new Pleasure Beach Hotel
The new Hampton by Hilton hotel at South Beach has opened for business. Developed by
Blackpool-based Create Construction, the 130-bedroom hotel occupies the site of formerly
derelict hotel stock and is the first of the "next generation" hotels to open in the resort. Work
is already underway on a new £12m hotel on the site of the former Star Pub at Blackpool
Pleasure Beach and on the development of Blackpool's first five-star hotel at Sands Venue on
the Golden Mile.

# **Transforming Services**

#### Street Cleansing and 'Keep Blackpool Tidy'

Street Cleansing Operations continue to drive the 'Keep Blackpool Tidy' initiative with the introduction of wind sails on the promenade, successfully trialed on the last bank holiday at the end of May. They will be displayed at weekends and daily through the summer holidays. Similar initiatives will be rolled out within secondary shopping areas, where businesses will proactively display and gate keep wind sails to encourage a wider borough message and not just on the promenade and seafront. In addition, vehicles fitted with address systems playing a Blackpool jingle with messages from local school children about keeping the beach and promenade clean is in operation. On top of this, 180 willing residents have received litterpicking kits with approximately 20 new volunteers since April.

## **Working with Partners**

#### World Monuments Fund and Blackpool's Piers

On 15 May, senior officers attended a meeting at Westminster with the Department for Digital, Culture, Media and Sport (DCMS) Minister Michael Ellis MP to discuss the future of Blackpool's three piers and how central government proposes to support owners through the challenges they face from climate change and the challenges to economic sustainability. The Council were supported at the meeting by Dr Anya Chapman of Bournemouth University's School of Tourism Business Management and both Paul Maynard MP and Gordon Marsden MP.

The meeting was successful in two key areas. Firstly, the Minister accepted that Piers were becoming increasingly vulnerable and that the government did not have as much information as they would like on the overall condition of what everyone agreed were assets that are important to the identity of those seaside towns that still have them. Secondly, the Minister recognised the need for better support for owners in maintaining financial sustainability in the face of increased maintenance charges. The result was that the Minister asked the DCMS and Historic England representatives to look at forming an inquiry into the condition and challenges for seaside piers and for a piece of work, that examines how all owners might be better supported into economic sustainability. It was agreed that there would be a follow up meeting to include the CEO of World Monuments fund Britain to look at specifics and establish timescales for the work.

I would like to thank both our MP's and the vital advocacy offered by the World Monuments Fund for making this meeting possible with the Minister. I am delighted to announce that the World Monuments Fund Britain have agreed to fund an international conference in Blackpool next year on Seaside Heritage and Climate Change.

#### **Public Conveniences**

I can confirm that contract renegotiations in relation to public conveniences has now concluded and as part of the process the contractor, Danfo UK, has agreed to a significant investment programme, which will see a number of new facilities being developed in high footfall key locations. A reconfiguration of some existing units will also take place, which will see some units with low patronage being removed or relocated to more suitable locations. The existing Central Car Park units will be encased with a secure perimeter in order to address anti-social behaviour issues, while a new-build unit will be located on south promenade at Flagstaff Gardens. Further work is under way assessing the suitability of further promenade and town centre locations.

#### **Claremont Week of Action**

A hugely successful 'week of action' was carried out in the Claremont area between 23 and 27 April 2018. Council and Police joined forces in response to community, police and council intelligence in relation to anti-social behavior (ASB), drug dealing and general criminality at a number of premises within the area. Access was gained to 21 properties (62 flats) with action ranging from Community Protection Warning to Community Protection Notices to closures on

ASB grounds to Prohibition Orders. The police and council rounded off the week with a community engagement event at Westminster Academy, involving 250 children. We are actively considering carrying out similar joint activity in other areas of the town.



# CABINET SECRETARY (RESILIENT COMMUNITIES) – COUNCILLOR GRAHAM CAIN

The Resilient Communities area covers my portfolio and those of:

- Councillor Kathryn Benson (Schools and Learning)
- Councillor Amy Cross (Adult Services and Health), and
- Councillor Maria Kirkland (Third Sector Engagement and Leisure Services).

The full details of the portfolio areas can be found on the Council's website at <a href="https://www.blackpool.gov.uk/Your-Council/Your-councillors/Executive-members.aspx">https://www.blackpool.gov.uk/Your-Council/Your-councillors/Executive-members.aspx</a>

# **Corporate Issues**

#### **School improvement**

I am pleased to advise that our school inspection outcomes for this academic year demonstrate clear evidence of improvement. We have had 18 Ofsted inspections since September 2017. Three schools continue to require improvement, however, thirteen were judged to be good and two achieved outstanding status.

Our revised approach to inclusion planning is starting to have some impact, evidenced by a reduction in children subject to alternative educational support, a reduction in exclusions and an increase in attendance. In year fair access referrals for children or young people hard to place have also reduced, meaning that more children and young people are educated in mainstream schools. This is the right approach and we must continue with it.

It is very pleasing that one of our primary schools has been nominated amongst eight contenders for the Times Education primary school of the year award. We wish Boundary Primary School well in the contest!

#### **Strategic Issues**

#### **Demand Management**

We continue to address high demand for services, which are amongst the highest in the country. As Members are aware, Blackpool has unusually high rates of referrals, assessments, Section 47 Enquiries, Child Protection (CP) Plans and children looked after per our 10,000 population. The number of children in care stands at 540 as of 15 June 2018. As outlined in previous reports we have reviewed our social work practices to introduce measures to ensure reductions are safely managed. Our risk sensible operating model is beginning to be embedded into practice and we are seeing more effective management of risk. In addition, our care planning process is more robust in respect to management and decision-making. We continue to work with partners via the Improvement Board to monitor the effectiveness of plans to manage demand. Challenging targets remain in place to bring Blackpool more in line with the national, regional and statistical neighbour picture.

It is encouraging that we have started to see some impact evidenced by a reduction in the numbers of children coming into care and a reduction of 10.5% of open statutory casework. We continue to have some challenges with regards the timeliness of exit strategies from care and we review this position with our partners on a very regular basis.

#### **Blackpool Opportunity Area**

Our work with the Department for Education continues to make good progress. To date over £1m of support has been allocated to a primary to secondary transition project, an English key stage 4 programme and 'our future our choice' careers event. In addition, Blackpool will be receiving just over £1 million over two years for the new Essential Life Skills programme.

Other significant pipeline projects for the coming 12 months include building a broader literacy programme, supporting the recruitment and retention of teachers and an inclusion package covering wrap around support for pupils. A careers hub will be established expanding careers activities in primary schools through the Primary Futures project and enabling young people to become involved in the Opportunity Area programme through a youth participation project.

# **Policy Issues**

#### **Independent Safeguarding Review**

As previously reported, following the death of Mr Dennis Oldland and the widely-reported Coroner's findings, the Safeguarding Board was asked by the Council to consider whether a Serious Case Review would be appropriate. Following detailed consideration by a multiagency Panel, it was concluded that this case did not meet the Serious Case Review Criteria.

However, the Council determined that it was important to conduct an independent review to identify any learning points for the organisations involved. The Safeguarding Board was asked to facilitate this independent review and I can confirm that the findings of this review have now been shared with the family of Mr Oldland.

The Independent Reviewers identified three key areas for learning, incorporating eleven clear recommendations. The three areas for learning are grouped by the report as follows:

- The finding of inadequate care in this case has learning implications related to induction, communication between carers and supervisors, monitoring and supervision, and record keeping, which is for the provider to rectify.
- Whilst ostensibly the findings relating to management and supervision are positive, there are several areas for consideration in improving the quality and timeliness of monitoring the carers' performance and this should be an integral consideration by commissioners of contractual requirements, to ensure providers monitor staff appropriately.
- Establishing an appropriate care package can be a complex task, but will be improved by the full involvement of commissioners, providers, the client and the client's family and which will be confirmed in writing to ensure all points are included.

A comprehensive Action Plan has now been developed to address each of these areas and elements of this are already in the process of delivery by providers, commissioners and those responsible for the monitoring of contracts. The Action Plan has been shared with the independent Chair of the Safeguarding Board, who is satisfied with the arrangements. Additional funding has been diverted to the Quality Monitoring Function to provide additional capacity and to enable engagement directly with people receiving services and their family members in understanding any quality issues in service delivery. In addition, the findings have directly influenced the specification of a new Care at Home contract ready for a retender later this year.

#### **Evidence of Improvements in Child Oral Health**

Poor oral health can have a very negative impact on a child's development. In the Public Health Outcomes Framework, one of the indicators is the proportion of five-year-old children free from dental decay. Until the latest oral health survey figures were published in May 2018, Blackpool's five year olds had significantly more decayed teeth compared to England and North West averages and Blackpool was in the highest 20% of all local authorities for tooth decay. However, the oral health survey figures published in May 2018 showed an increase in the proportion of five year old children free from dental decay, up from 57.5% (2014/2015) to 75.1%. This is now in line with the national average of 76.7%. Whilst we are approaching these figures with suitable caution, we believe that a number of sustained, evidence-based programmes have contributed to the improvements we are now seeing. For example, since 2015/2016, Health Visitors have delivered toothbrush and 1450ppm fluoride toothpaste packs, together with oral health advice to all new parents, at three stages in a child's life, up to the age of two and half years. There have also been numerous supervised tooth brushing programmes. In addition, a milk fluoridation programme in Primary Schools (Years 1-6) commenced in November 2016 via the free school breakfast scheme.

# **Transforming Services**

#### **Leisure Services**

I am very pleased to inform Members that in 2017/ 2018 our leisure service received over one million attendances to activities and facilities provided across Blackpool, with the three main leisure facilities alone seeing 1,032,746 attendances. This is the first time on record that the facilities have exceeded the one million mark, an increase of 9.6% compared to the previous year – fantastic news. The service has seen an increase in attendances across a number of activity areas, with a big focus taking place on the learn to swim programme at both Palatine Leisure Centre and Moor Park Health and Leisure Centre resulting in a 32% increase in attendances. Furthermore, the Active Blackpool programme, which provides supported activities for local people with a health condition saw a 5.6% increase in attendances across all of the leisure sites. Can I congratulate everyone who has contributed to this success.

#### **Bereavement Partnership and Carleton Development Programme**

On Thursday 24 May, we shared our plans with the Bereavement Partnership - an established group of funeral directors, clergy and lay preachers - for significant development of the facilities at Carleton Cemetery and Crematorium in line with the approved Capital

Programme. The development will include extending the existing crematorium building to improve the working area for both our operators and the engineers who carry out routine maintenance on the cremators, the opening of a new café in July (to be run by Nibbles who provide a similar excellent facility at Anchorsholme Library and Blackpool Centre for Independent Living), improved lighting, car parking and shelter and a proposal to extend the cemetery by an additional seven acres, providing an extra 2,000 plus burial plots. We anticipate that it will take approximately five years to complete all the enhancements, with the main work around the chapel and crematorium area taking place in the next two years.

The Bereavement Partnership feedback was very positive and representatives from the partnership will input into the location of the shelter, additional lighting, extra car parking and help shape the layout of the extension to the cemetery. As some Members are aware, we have had ongoing issues with the current cremators for some years, which have unfortunately led to reduced capacity. As part of this project, the Council will be investing in new cremators. In order to deliver a full service now, two temporary cremators are already on site and will provide the capacity we need whilst the works take place.

# **Working with Partners**

# @TheGrange

As I reported last time, the former CLC has been transformed into @TheGrange - the fantastic new community hub for the Grange Park area. @TheGrange is home to a Community Farm, a HIS community shop, library, community café, One Stop Shop, pharmacy and the Neighbourhood Police Team (both moving in shortly). The building also includes various meeting rooms and a large theatre space. Our Adult and Family Learning Team are based @TheGrange as well as staff from More Positive Together. @TheGrange is being managed by Groundwork on behalf of Blackpool Council.

@TheGrange was officially launched on Saturday 14 April with a family fun day. It was an extremely successful and well attended day, attracting more than 1,300 residents. Numerous partners worked together to put on this free community event. Since the launch event, the team @TheGrange has been carrying out consultation to find out what the residents would like to do at their new community hub. Many of these activities have already started including Zumba, Slimming World, reading, gardening and cooking groups, sports and coffee mornings. Activities on the way include a choir, after school club, ballroom dancing and social evenings. On 19 May, the team @TheGrange held a Royal Wedding Party, which was a sell-out! Upcoming events include:

- World Cup Events in conjunction with the Children's Centre and aimed at reducing domestic violence. There will be sporting activities on the green (adjacent field) food from the various countries playing, a large outdoor screen to watch England matches, planting activities and children's crafts.
- Grange Park's 70 Birthday Party to be held on the green on 4 August, this is a multipartner organised event with the first planning meeting taking place on 5 June at 11.00am @TheGrange.
- Farm Day Friday 31 August run by Better Start.

#### Establishment and Launch of the Health and Social Care Academy

I am very pleased to inform Members about an exciting development in the local health and social care (HSC) sector. The Health and Social Care Career Academy was launched in early May. The Academy is an alliance between Blackpool and Fylde College, Blackpool Council, Blackpool CCG, Blackpool and Fylde Acute Hospital Trust and a range of health and social care providers from the public, private and independent sectors. The vision of the Academy is to facilitate the education, training and development needs of Fylde Coast health and care providers in partnership, led by those providers via the Career Academy Steering Group. Health and social care is a key priority for Blackpool and Lancashire, with forecasts suggesting employment in Lancashire's HSC sector overall is set to grow by 1.7% in the period to 2024. This is in a context where skills gaps, an ageing workforce and recruitment and retention issues are already major challenges. Through discussions with key partners including Blackpool Teaching Hospitals NHS Foundation Trust, the Health and Social Care Career Academy has been established to facilitate clear, locally based, career pathways and progression routes into and through the new models of care.

A particular focus of the Academy is to raise the positive profile of health and social care and the many and varied career paths that exist within and between. More information and some examples of how the Academy has affected positively on learners can be found at <a href="https://www.hscacademy.org.uk/">https://www.hscacademy.org.uk/</a>

#### Strategic Health Alliance and a move into Bickerstaffe

I am pleased to inform Members that the Council has recently agreed to enter into a strategic alliance to bring together health related programmes, research and teaching and learning between Lancaster University, Blackpool Council and Blackpool and Fylde College.

The alliance also encompasses Better Start, HeadStart, Fulfilling Lives and the Health and Social Care Career Academy mentioned above.

I am particularly pleased to report that this strategic alliance will come to life via a significant physical presence in Number One Bickerstaffe Square later this year. Blackpool and the Fylde College will be delivering courses to students from new teaching spaces in the building from September and partners will be co-locating teams elsewhere into the building closer towards Christmas. The intention is for co-location of teams to assist in driving the development of innovative approaches and interventions for improving population health. By bringing together a set of established major initiatives being led by the partners and harmonising the complementary skills and strengths within each organisation, the alliance will provide a strong interdisciplinary platform for maximising the delivery and impact of those initiatives, for configuring a joint approach towards future infrastructure and programme development and for attracting funding and resource to support further activity. A visible presence within the Talbot Gateway area of Blackpool will also afford the potential for economic benefit through the impact associated with a UK top-ten university collaboration, as well as growth through broader recruitment opportunities.

I am sure Members will join me in welcoming this development. It will be fantastic to have a Blackpool and the Fylde College and Lancaster University presence in the heart of our

town. I am looking forward to seeing students in and around Bickerstaffe and the wider town centre and I hope this is something that can be expanded upon in future years.

#### **Stanley Park Events for All the Community**

I am delighted that Stanley Park events continue to grow year on year. In partnership with the Friends of Stanley Park and the Parks Service, last year the park hosted in excess of eighty events. This year numbers will increase to over one hundred, from Saturday morning Park Runs, theatre plays to the ever-popular bandstand pop events. The recent good weather over May bank holidays saw the park at its busiest with an estimated four thousand audience at the bandstand alone. Events are planned every weekend until mid-September, the majority of which are entirely free.

# Agenda Item 7

Report to: COUNCIL

**Relevant Officer:** Alan Cavill, Director of Communication and Regeneration

**Relevant Cabinet Member:** Councillor Gillian Campbell, Deputy Leader of the Council

(Tourism, Economic Growth and Jobs)

Date of Meeting: 27 June 2018

### **LOCAL TRANSPORT PLAN (IMPLEMENTATION PLAN 2018 TO 2021)**

#### 1.0 Purpose of the report:

1.1 To consider the recommendation of the Executive from its meeting on 16 April 2018 relating to the approval of the three-year Local Transport Plan.

#### 2.0 Recommendation(s):

- 2.1 To approve the indicative three-year Local Transport Plan works programme 2018/2019 to 2020/2021 attached at Appendix 2a, to the Executive report.
- 2.2 To approve the programme incorporated with the objectives and vision from the 2011 Local Transport Plan Strategy forming Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021) attached at Appendix 2b, to the Executive report.
- 2.3 To grant authority to the Director of Communication and Regeneration following consultation with the Deputy Leader of the Council (Tourism, Economic Growth and Jobs) subject to a published officer decision, to vary the programme as required to deliver overall objectives and ensure spend of the indicative grant allocations.

#### 3.0 Reasons for recommendation(s):

- In order that an objective-led Local Transport Plan programme for financial years 2018/2019 to 2020/2021, incorporated with continuing elements from the 2011 Local Transport Plan Strategy, to form Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021) can be put in place.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?

3.3 Other alternative options to be considered:

To not approve the item, which will mean Blackpool Council will not have an approved Local Transport Plan or works programme in place.

#### 4.0 Council Priority:

4.1 The relevant Council priority is: "Communities: Creating stronger communities and increasing resilience".

#### 5.0 Background Information

5.1 The Draft Local Transport Plan (LTP) Programme 2018 to 2021 is structured around the six Local Transport Plan strategic objectives outlined below:

Objective 1: Highway maintenance

Objective 2: Road safety Objective 3: Congestion Objective 4: Economy Objective 5: Parking Objective 6: Accessibility

Does the information submitted include any exempt information?

No

#### **List of Appendices**

Appendix 7(a) – Executive Decision Notice EX19/2018

#### 6.0 Legal considerations:

6.1 Providing a Local Transport Plan (LTP) and programme to expend the Council's highways and transport grant allocation appropriately is a statutory requirement.

#### 7.0 Human Resources considerations:

7.1 The majority of the Local Transport Plan programme can be delivered in-house. However, some specialist consultancy support may be necessary for certain programme elements.

#### 8.0 Equalities considerations:

8.1 The Local Transport Plan aims to achieve improved connectivity for all in Blackpool's society and its impacts are overwhelmingly positive for the equalities agenda.

#### 9.0 Financial considerations:

- 9.1 The proposals will be funded from the council's Local Transport Plan Highways Capital Allocation and Integrated Transport Block allocation, as notified by the Department for Transport. However, these allocations remain indicative.
- 9.2 The programme must be monitored effectively to ensure that it is delivered overall and that each year's allocation is expended within the two-year limit.

#### 10.0 Risk management considerations:

- 10.1 Without approval of this item, Blackpool Council will not have a Local Transport Plan or programme in place.
- 10.2 Risk assessments are carried out for each scheme implemented under the Local Transport Plan programme.

#### 11.0 Ethical considerations:

11.1 None.

#### 12.0 Internal/External Consultation undertaken:

- 12.1 Collaborative working has taken place between officers to agree the indicative programme.
- 12.2 The Local Transport Plan Strategy was consulted upon during its development, including questionnaire surveys and direct stakeholder engagement. The programme is carefully considered during its development, with reference to known stakeholder issues.
- 12.3 A draft Fylde Coast Highways and Transport Masterplan was published in December 2014 and was subject to an extensive consultation exercise in early 2015.

#### 13.0 Background papers:

13.1 None.



Notice of : EXECUTIVE

**Decision Number:** EX19/2018

**Relevant Officer:** Alan Cavill, Director of Place

**Relevant Cabinet Member:** Councillor Gillian Campbell, Deputy Leader of the Council

(Tourism, Economic Growth and Jobs)

Date of Meeting: 16 April 2018

## **LOCAL TRANSPORT PLAN (IMPLEMENTATION PLAN 2018 TO 2021)**

#### 1.0 Purpose of the report:

1.1 To consider the proposed three year Local Transport Plan works programme attached as Appendix 2a, to the Executive report, to be implemented over the financial years 2018/2019 to 2020/2021. This programme has been incorporated with the objectives and vision from the 2011 Local Transport Plan Strategy to form Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021), attached as Appendix 2b, to the Executive report. It is also proposed in the longer term that a joint Local Transport Plan is developed in conjunction with Lancashire County Council and Blackburn with Darwen Borough Council.

#### 2.0 Recommendation(s):

- 2.1 To recommend to Council to approve the indicative three-year Local Transport Plan works programme 2018/2019 to 2020/2021 attached at Appendix 2a, to the Executive report.
- To recommend to Council to approve that the programme incorporated with the objectives and vision from the 2011 Local Transport Plan Strategy forming Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021) attached at Appendix 2b, to the Executive report.

- 2.3 To recommend to Council that authority is granted to the Director of Place, following consultation with the Deputy Leader of the Council (Tourism, Economic Growth and Jobs) subject to a published officer decision, to vary the programme as required to deliver overall objectives and ensure spend of the indicative grant allocations.
- 2.4 Subsequent to the approval of the above recommendations by the Council, to delegate authority to the Head of Legal to enter into any legal documentation that may be required to implement the plan.

#### 3.0 Reasons for recommendation(s):

- In order that an objective-led Local Transport Plan programme for financial years 2018/2019 to 2020/2021, incorporated with continuing elements from the 2011 Local Transport Plan Strategy, to form Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021) can be put in place.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

To not approve the item, which will mean Blackpool Council will not have an approved Local Transport Plan or works programme in place.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is: The economy: Maximising growth and opportunity across Blackpool.

#### 5.0 Background Information

5.1 The Draft Local Transport Plan (LTP) Programme 2018 to 2021 is shown at Appendix 2a. The draft programme is structured around the six Local Transport Plan strategic objectives outlined below.

- 5.2 Objective 1: Highway maintenance. It is proposed that the Highways Capital Allocation (£3,063m over three years) be spent on maintenance for roads and bridges, supplemented by a vired element from the Integrated Transport Block allocation to help address the condition of the Borough's classified roads, mainly principal roads. Other elements include a contribution to ongoing Project 30 repayments and match funding for a scheme that will make further repairs to Yeadon Way.
- Objective 2: Road safety. To support this objective and the Lancashire Partnership for Road Safety, it is proposed to spend £200,000 of the Integrated Transport Block allocation over three years on road safety measures to reduce casualties on Blackpool's roads.
- 5.4 Objective 3: Congestion. From the Integrated Transport Block allocation, it is proposed to spend £465,000 on traffic control enhancements and £703,000 on highway network enhancements. These are to improve the highway network, in the town centre in particular, by enhancing traffic light control systems and by modifying the highway network to enhance resilience.
- 5.5 Objective 4: Economy. The proposed Integrated Transport Block allocations are for the following:
  - Match funding towards the Town Centre Quality Corridors scheme (£537,000).
  - A £200,000 contribution towards the Tramway Extension.
  - A bus hub on Corporation Street, to increase the number of bus stops, similar to the improvements recently carried out on Market Street (estimated to cost £600,000).
  - A contribution of £525,000 to help address the poor condition of the Borough's classified roads.
- Objective 5: Parking: The proposal is to assist with renewing facilities at the Coach Station and for signage within parking zones so they can be effectively enforced. The funding from the Integrated Transport Block allocation would be £66,000.
- 5.7 Objective 6: Accessibility: From the same allocation it is proposed to spend:
  - £450,000 on the Bispham Village District Centre improvement scheme.
  - £145,000 on new bus shelters and on refurbishing existing ones where possible.
  - £30,000 on small-scale measures to assist cyclists and pedestrians.
- 5.8 The following items, all funded from the Integrated Transport Block allocation, support the Local Transport Plan Programme elements described above:
  - Monitoring, for automatic and manual traffic counts (£49,000)

- Match funding for the Yeadon Way scheme (£335,000)
- Provision for developing schemes and a contribution towards the South Fylde Line Community Rail Partnership (£30,000)
- Electric vehicle charging points in town centre car parks (£52,000)
- A further Project 30 contribution (£75,000)
- Staff costs for monitoring and managing the capital programme (£53,000)
- 5.9 All the programme elements above are included in the Draft Local Transport Plan (Implementation Plan 2018 to 2021) which is shown at Appendix 2b.
- 5.10 Is the Corporate Delivery Unit aware of this report?

Yes

The Corporate Delivery Unit has been consulted and has no issues to raise.

5.11 Does the information submitted include any exempt information?

No

#### 5.12 **List of Appendices:**

Appendix 2a: Draft Local Transport Plan Programme 2018 to 2021

Appendix 2b: Draft Local Transport Plan (Implementation Plan 2018 to 2021)

#### 6.0 Legal considerations:

6.1 Providing a Local Transport Plan (LTP) and programme to expend the Council's highways and transport grant allocation appropriately is a statutory requirement.

#### 7.0 Human Resources considerations:

7.1 The majority of the Local Transport Plan programme can be delivered in-house. However, some specialist consultancy support may be necessary for certain programme elements.

#### 8.0 Equalities considerations:

8.1 The Local Transport Plan aims to achieve improved connectivity for all in Blackpool's society and its impacts are overwhelmingly positive for the equalities agenda.

#### 9.0 Financial considerations:

- 9.1 The proposals will be funded from the council's Local Transport Plan Highways Capital Allocation and Integrated Transport Block allocation, as notified by the Department for Transport. However, these allocations remain indicative.
- 9.2 The programme must be monitored effectively to ensure that it is delivered overall and that each year's allocation is expended within the two year limit.

#### 10.0 Risk management considerations:

- 10.1 Without approval of this item, Blackpool Council will not have a Local Transport Plan or programme in place.
- 10.2 Risk assessments are carried out for each scheme implemented under the Local Transport Plan programme.

#### 11.0 Ethical considerations:

11.1 None.

#### 12.0 Internal/External Consultation undertaken:

- 12.1 Collaborative working has taken place between officers to agree the indicative programme.
- 12.2 The Local Transport Plan Strategy was consulted upon during its development, including questionnaire surveys and direct stakeholder engagement. The programme is carefully considered during its development, with reference to known stakeholder issues.
- 12.3 A draft Fylde Coast Highways and Transport Masterplan was published in December 2014 and was subject to an extensive consultation exercise in early 2015.

#### 13.0 Background papers:

13.1 None.

#### 14.0 Key decision information:

14.1 Is this a key decision?

Yes

14.2 If so, Forward Plan reference number:

10/2018

				Appendix 7(a)		
14.3	If a key decision, is the decision required in less than five days?					
14.4	If <b>yes</b> , please describe the reason for urgency:					
15.0	Call-in information	<b>:</b>				
15.1	Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?				No	
15.2	If <b>yes</b> , please give reason:					
TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE						
16.0	Scrutiny Committee Chairman (where appropriate):					
	Date informed:	6 April 2018	Date approved:			
17.0	Declarations of inte	rest (if applicable):				
17.1	None.					
18.0	Executive decision:					
18.1	The Executive resol	ved as follows:				

- 1. To recommend to Council to approve the indicative three-year Local Transport Plan works programme 2018/2019 to 2020/2021 attached at Appendix 2a, to the Executive report.
- 2. To recommend to Council to approve that the programme incorporated with the objectives and vision from the 2011 Local Transport Plan Strategy forming Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021) attached at Appendix 2b, to the Executive report.

- 3. To recommend to Council that authority is granted to the Director of Place, following consultation with the Deputy Leader of the Council (Tourism, Economic Growth and Jobs) subject to a published officer decision, to vary the programme as required to deliver overall objectives and ensure spend of the indicative grant allocations.
- 4. Subsequent to the approval of the above recommendations by the Council, to delegate authority to the Head of Legal to enter into any legal documentation that may be required to implement the plan.

#### 18.2 **Date of Decision:**

16 April 2018

#### 19.0 Reason(s) for decision:

In order that an objective-led Local Transport Plan programme for financial years 2018/2019 to 2020/2021, incorporated with continuing elements from the 2011 Local Transport Plan Strategy, to form Blackpool's Local Transport Plan (Implementation Plan 2018 to 2021) can be put in place.

#### 19.1 **Date Decision published:**

17 April 2018

#### 20.0 Executive Members in attendance:

20.1 Councillor Blackburn, in the Chair

Councillor Benson, Cain, Campbell, Cross, Jackson, Smith, I Taylor and Mrs Wright

#### 21.0 Call-in:

21.1

#### 22.0 Notes:

22.1 The following non-Executive member was in attendance: Councillor L Taylor.

The Executive noted a correction to a typographical error in the report at Paragraph 5.8 where the figure for monitoring, for automatic and manual traffic counts should read £49,000 in line with the figure given in Appendix 2a, to the Executive report.



# Agenda Item 8

Report to: COUNCIL

**Relevant Officer:** Mark Towers, Director of Governance and Partnerships

Relevant Cabinet Member: Councillor Blackburn, Leader of the Council

Date of Meeting: 27 June 2018

#### **POLITICAL BALANCE CALCULATIONS**

#### 1.0 Purpose of the report:

1.1 The Council will be asked to consider the political balance and re-appointment of its committees, in accordance with the Council's Constitution and the Local Government Act 1972, due to the creation of an Independent Group.

#### 2.0 Recommendation(s):

- 2.1 To appoint the following Council committees, in line with the political balance calculations and adjustments at Appendix 8(a) and to agree that the powers and duties remain as set out in the Council's Constitution:
  - Adults Social Care and Health Scrutiny Committee (membership of ten with a composition of six Labour, three Conservative and one independent)
  - Resilient Communities and Children's Scrutiny Committee (membership of ten with a composition of six Labour, three Conservative and one independent)
  - Tourism, Economy and Resources Scrutiny Committee (membership of ten with a composition of six Labour, three Conservative and one independent)
  - Audit Committee (membership of nine with a composition of six Labour and three Conservative)
  - Appeals Committee (membership of seven and with a composition of five Labour and two Conservative)
  - Planning Committee (membership of eight and with a composition of five Labour, two Conservative and one independent)
  - Standards Committee (membership of six and with a composition of four Labour and two Conservative)
  - Chief Officers Employment Committee (membership of six and with a composition of four Labour and two Conservative)
  - Shareholder's Advisory Board (membership of four and with a composition of three Labour and one Conservative)

- 2.2 That in relation to scrutiny, to agree to continue with two diocesan co-opted representatives and the two governor co-opted representatives to the Resilient Communities and Children's Scrutiny Committee and for that committee to confirm the necessary appointments.
- 2.3 That the Licensing Committee also be re-appointed with the powers and duties as set out in the Constitution (membership of fourteen and a composition of nine Labour, four Conservative and one independent).
- 2.4 Subject to (2.3) above, the Licensing Committee be requested to re-appoint the Public Protection Sub-Committee, with the powers and duties, as set out in the Constitution (membership of seven and with a composition of five Labour and two Conservative).
- 2.5 Subject to the approval of the above recommendations, to note the appointment of members to committees as set out in Appendix 8(b) and thereafter any nominations or changes to nominations reported to the Director of Governance and Partnerships by the relevant Group Leader.
- 2.6 Subject to the approval of the above recommendations, to agree to the appointment of the Chairmen and Vice Chairmen for those committees as identified at Appendix 8(b) based on the above recommendations.
- 2.7 To note that the Health and Well Being Board is not affected by the creation of an Independent Group and remains constituted as agreed at Annual Council.
- 2.8 As a new Independent Group has been constituted, then as is normal practice when positions are created which are not already in the Council's Members Allowances Scheme (i.e. Group Leader of a third group) that a referral to the Independent Remuneration Panel be made and a report from that Panel be considered at the next meeting of the Council.
- 2.9 Subject to the approval of the above recommendations, to agree that the Director of Governance and Partnerships be authorised to amend the Constitution accordingly.

#### 3.0 Reasons for recommendation(s):

- 3.1 To enable Council business to be transacted by various committees and for the size of the committees to reflect the current political balance of the political groups on the Council. This will also meet statutory requirements.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by No the Council?

3.3 Other alternative options to be considered:

There are no other options other than a different or varied set of committees; however, the current committees have been appointed by Council in recent years and help transact the business of Council efficiently.

#### 4.0 Council Priority:

4.1 The re-appointment of Council committees will help the Council achieve all its priorities.

#### 5.0 Background Information

On 19 June 2018, notice was given to the Director of Governance and Partnerships, as the proper officer for such purposes that a separate Independent Group of two members was being formed (Councillor D Coleman and Councillor G Coleman, with Councillor D Coleman as Leader of the Group). This has prompted a review of the political balance calculations across the Council's committees and this report puts forward to Council those revised calculations.

- 5.1 **Proposed committees** the committees and their number of members (as a result of the calculations at Appendix 8(a)) are set out below:
  - Tourism, Economy and Resources Scrutiny (ten members)
  - Resilient Communities and Children's Scrutiny (ten members plus four coopted members)
  - Adults Social Care and Health Scrutiny (ten members)
  - Audit (nine members plus one co-opted independent member)
  - Appeals (seven members)
  - Planning (eight members)
  - Standards (six members)
  - Chief Officers Employment (six members)
  - Licensing (fourteen members)
  - Shareholder's Advisory Board (four members)
- 5.2 In reviewing the political balance calculations, now there are three groups within the Council, the size of some of the committees has had to be adjusted (in the first instance) to allow for a balance to take place, as indicated at Appendix 8(a). Also for an overall political balance and for the Independent Group to be entitled to their four seats (one per committee) then adjustments have been made at stage four of the process to give the Group a seat on each of the three Scrutiny Committees and the Planning Committee.

- Although not subject to political balance rules, it is recommended that the same methodology be applied to the Licensing Committee. However, due to the new political make-up, a committee of fifteen (the largest allowed under the Licensing Act 2003), does not provide a political balance. A smaller committee of fourteen is therefore proposed. This would be made up of nine Labour councillors, four Conservative councillors and one independent councillor.
- 5.4 The Licensing Committee would also need to appoint one permanent sub-committee
   Public Protection which is subject to the political balance rules and therefore has
  to be included in the aggregated proportionality calculations.
- 5.5 At the last Annual Meeting, the Council appointed a Health and Wellbeing Board. However, there is no change required to the political balance calculations for the appointments to this Board and therefore there is no need to recommend anything to Council.
- 5.6 A full schedule of political balance calculations for all the proposed committees and the permanent sub-committee is attached at Appendix 8(a). These have been allocated by 'political group'. A 'political group' is one which has been constituted in accordance with Regulation 8 of the Local Government (Committees and Political Groups) Regulations 1990 and consists of at least two members. This therefore precludes the Council's remaining non-aligned Independent councillors (Councillor Maycock and Councillor I Coleman) from these calculations.
- 5.7 **Appointment of Chairmen** as there has been a change in the composition and size of committees, there has to be the re-appointment of Chairmen and Vice Chairmen of committees. Appendix 8(b), to be circulated separately, lists the notified names of committee members and proposed chairmanship and vice-chairmanship positions. (The appointment of the Chairmen and Vice Chairmen for the Public Protection Sub-Committee is a matter for the Licensing Committee to deal with).
- 5.8 It is recommended that as has been previous practice:
  - the Chairman of the Audit Committee is from the principal opposition group and the Vice Chairman from the majority group.
  - the Chairmen of scrutiny committees are from the majority group and the Vice-Chairmen from the principal opposition group.
  - all other Chairmen and Vice Chairmen positions are proposed from the majority group.

#### **List of Appendices:**

Appendix 8(a) - Political balance calculations

Appendix 8(b) - Proposed membership of the Council's committees and the Health and Wellbeing Board (to be circulated separately).

#### 6.0 Legal considerations:

6.1 The Local Government and Housing Act 1989 requires the Council to review periodically the political composition of the Authority and how this is applied to appointments to Council bodies. As a new Independent Group has been formed then a review has taken place. The rules for securing political balance on committees and sub-committees appointed by local authorities are contained in sections 15 and 16 of the Act and the Local Government (Committees and Political Groups) Regulations, 1990. See:

http://www.legislation.gov.uk/uksi/1990/1553/regulation/17/made

#### 7.0 Human Resources considerations:

- 7.1 There are no Human Resources considerations.
- 8.0 Equalities considerations:
- 8.1 There are no equalities considerations.
- 9.0 Financial considerations:
- 9.1 Special responsibility allowances for the proposed Chairman and Vice Chairman are met from the Members Allowances budget.
- 10.0 Risk management considerations:
- 10.1 Failure to appoint certain committees will hinder the Council in maintaining its statutory duties i.e. consideration of planning applications, hearing of appeals etc.
- 11.0 Ethical considerations:
- 11.1 There are no ethical considerations.
- 12.0 Internal/External Consultation undertaken:
- 12.1 The Leader of the Council, the Leader of the Conservative Group and the Leader of the Independent Group have put forward nominations for their representatives to serve on the recommended committees. This will be shown in Appendix 8(b) and will

be circulated under separate cover.

## **13.0** Background papers:

13.1 There are no additional background papers to this report.

# Provisional Political Balance Allocations 2018/2019 - June onwards (Independent Group of 2)

#### **STAGE 1 - Percentage represtentation on the Council:**

Party	Membership	Percentage %
Labour	26	61.90
Conservative	12	28.57
Independent Gp	2	4.76
Independent	2	4.76
	42	100

#### STAGE 2 - Total number of seats on committees to be allocated:

Committee Name		Membership
Tourism, Economy and Resources Scrutiny Committee		10
Children's Scrutiny Committee		10
Adults and Health Scrutiny Committee		10
Audit Committee		10
Planning Committee		8
Appeals Committee		8
Public Protection Sub-Committee		8
Chief Officers Employment Committee		6
Standards Committee		6
Shareholder's Advisory Board		5
	Total	81

#### **STAGE 3 - Total allocation of seats to each party:**

(This stage is to ensure as far as possible that the number of seats allocated to a group in total, is in the same proportion as the number of members of the group on the Council as a whole)

Party	Number of seats	Seats (rounded up)
Labour	50.14	50
Conservative	23.14	23
Indep Gp	3.86	4
		77

#### STAGE 4 - Working calculations for individual committees

(This stage is to ensure that as far as possible, the number of seats allocated to a group on each committee, is in the same proportion as the number of members of the group on the Council as a whole)

Note 1: Stage 3 overrides Stage 4

Note 2: The majority political group must have the majority of seats on every committee

Committee	Party	Seats on each committee	Seat entitlement	Total for each committee	New total of seats on each committee	
Tourism, Economy and	Labour	1	6.19	6		
Resources Scrutiny	Conservative	10	2.86	3	10	
Committee	Independent		0.48	0		Indep Gp add 1 seat *
Committee	шаеренаене		0.10			mucp op dad 2 seat
	Labour	I	6.19	6		
Children's Scrutiny	Conservative	10	2.86	3	10	
Committee	Independent	1	0.48	0	10	Indep Gp add 1 seat *
	independent		0.40	0		lingeh ob and 1 seat
	Labour		6.19	6		
Adults and Health	Conservative	10	2.86	3	10	
Scrutiny Committee		10		0	10	Indon Co add 1 cost *
	Independent		0.48	U		Indep Gp add 1 seat *
	Labour	I	6.19	6		C
Audi+	Conservative	10	2.86	3	9	Committee reduces to 9
Audit		10			9	to reflect political
	Independent		0.48	0		balance
	T			_		
	Labour	]	4.95	5		
Planning	Conservative	8	2.29	2	8	
	Independent		0.38	0		Indep Gp add 1 seat *
	Labour	]	4.95	5		Committee reduces to 7
Appeals	Conservative	8	2.29	2	7	to reflect political
<b>P.P.</b>	Independent		0.38	0		balance
Public Protection Sub-	Labour		4.95	5		Committee reduces to 7
	Conservative	8	2.29	2	7	to reflect political
Committee	Independent	1	0.38	0		balance
21.1.4.245	Labour		3.71	4		
Chief Officers	Conservative	6	1.71	2	6	
Employment	Independent	1	0.29	0		
			51=5	-		
	ı	ı				
	Labour		3.71	4		
Standards	Conservative	6	1.71	2	6	
	Independent	1	0.29	0		
			,			
Chanabalda I A I I	Labour		3.10	3		Committee reduces back
Shareholder's Advisory	Conservative	5	1.43	1	4	to 4 from 5 to reflect
Board	Independent	1	0.24	0		political balance
						political balance
			Total Seats	73	77	

	Stage 4	Stage 3	
Labour	50	50	
Conservative	23	23	
Indep	0	4	
	73	77	

#### Note 3

In this scenario, stage 3 overrides stage 4. The Independent Group therefore need to have four seats added - one per selected committee (see \* above). Other committee sizes are adjusted to reflect the seats to be lost because of the non-aligned independents who do not form a group.

If the Council wishes to allocate seats **other** than described above, this would require a resolution of Council, which no member votes against.

#### Note 4

The Licensing Committee does not fall under these statutory rules and has therefore not been included in the political balance calculations

However, it is recommended that the composition of the Licensing Committee be also reflective of the political balance of the Council. In order to provide political balance it is recommended that the Licening Committee be made up of 14 councillors with a composition of 9 Labour, 4 Conservative and 1 Independent Group.

#### Note 5

The Public Protection Sub-Committee **does** not derive its repsonsibility from the Licensing Act 2003 and **is** therefore part of the aggregate political balance calculations.



#### **Item 6 - Notice of Motions**

To consider the following motions, which have been submitted in accordance with Procedure Rule 12.1:

a) Lancashire Combined Fire and Rescue Authority. Councillor T Williams to propose.

Lancashire Combined Fire and Rescue Authority remains committed to delivering the best possible service to its communities, with the resources it has available. It continues to work productively and effectively with a range of stakeholders. The new statutory duty to collaborate with other emergency services is also acknowledged, while recognising many initiatives were already in place or in development irrespective of this mandate.

The Fire and Rescue Authority remains confident that current governance arrangements present the best way to deliver a fire and rescue service for its communities. It will though provide the information required for the work proposed by the Police and Crime Commissioner (PCC), which it believes will evidence that it is already effectively progressing collaborative opportunities within existing structures.

Consequently, this Council places on record its opposition to any proposals that transfer any current responsibilities of the Fire and Rescue Authority in Lancashire to the Police and Crime Commissioner.

Blackpool Council therefore asks the Chief Executive to write to the Police and Crime Commissioner and the Home Secretary explaining this view, sending copies to all Lancashire Members of Parliament.

b) Learning disabilities. Councillor Collett to propose.

Blackpool is home to a number of exceptional schools, services and groups dedicated to the inclusion and support of residents with a learning disability, who are a treasured part of our town and our communities.

This Council notes that due to health inequalities, gaps in care and poor specialist health provision, people with learning disabilities are at significantly higher risk of dying avoidable deaths, both in hospital and at home. Both the LeDer and Mencap's "Treat Me Well" reports have set out what ought to be done about this national scandal, yet little progress has been made in the past decade.

This Council therefore instructs the Chief Executive to write to both the Prime Minister and Secretary of State for Health and Social Care to outline the Council's position and to urge meaningful action on the following points:

• The introduction of basic mandatory training for all hospital staff and social workers, regarding the care for people with learning disabilities.

- An urgent and comprehensive review of NHS resources, training and recruitment, and provision of specialist nurses, doctors and associated health professionals with a detailed knowledge of the needs of patients with learning disabilities.
- A detailed review of NHS policy and process in relation to the identification and tracking of people with learning disabilities and the systems used to make reasonable adjustments for them, such as access to in-patient specialist services, accessible verbal and written communication and longer appointment times.
- The creation of a ministerial role for learning disabilities in Health and Social Care.

#### c) Reinstatement of through trains. Councillor O'Hara to propose.

This Council instructs the Chief Executive to write to the Chairman of Transport for the North, Sir John Cridland and the Secretary Of State for Transport, insisting that "THROUGH" trains to and from Blackpool, connecting the resort with East Lancashire and West Yorkshire, are reinstated as soon as possible.

Visitors from these areas have for over a century, been the mainstay of inbound tourism. Many people who use the train to come to Blackpool have no alternative means of transport, many are elderly or suffer from disabilities - requiring them to change trains, often at stations which may be legally compliant, but hardly disabled friendly, is an intolerable situation.

#### d) Single use plastics. Councillor Humphreys to propose

This Council supports Surfers Against Sewage "Plastics Free Coastlines" movement, committing to plastic free alternatives and supporting plastic free initiatives within Lancashire.

The Council commits to lead by example to remove single-use plastic items from its premises. It must also encourage plastic free initiatives, promoting the campaign and supporting its events.

A representative of this Council, appointed by the Leader, will volunteer to become a member of the Surfers Against Sewage "Plastic Free Coastlines" Steering group, in order to support them in developing a local action plan.

Blackpool Council therefore commits to eliminating, wherever practically possible, its use of single use plastics by May 2020 and to work with our wholly owned companies to the same end.

#### e) Save creative arts GCSE subjects in Blackpool. Councillor L Taylor propose.

Since the announcement of the English Baccalaureate, Blackpool secondary schools are having to prioritise subjects within the EBacc as the Government has said that schools' performance will be measured on the success rate of pupils studying these qualifications. The Government expects 90% of all secondary school pupils to be choosing this combination by 2025.

Subjects within the new qualification are English language and literature, maths, the sciences, geography or history and a language. This does not leave much room for creative subjects such as art, dance, drama and music.

With the increased emphasis on core academic subjects, together with funding pressures, resources for creative subjects are being cut back.

#### The Council is therefore asked:

- To support teachers and parents who want young people to study arts in Blackpool secondary schools.
- To support that further work be carried out with Blackpool secondary schools and the Council looking at ways to work together to ensure Blackpool's creative talent is not lost at secondary school, providing a dedicated resource looking at funding opportunities and ways to support creative subjects at GCSE level.
- To assess the feasibility of an arts-based secondary school in Blackpool.
- That the Chief Executive writes to the Secretary of state for Education on the Council's behalf to ask if Blackpool secondary school students can choose a creative arts subject as part of their EBacc.
- f) The rail network and its impact on Blackpool's economy. Councillor Collett propose.

This Council deplores the current chaotic state and catastrophic decline in performance of our rail network and its impact on Blackpool's economy, as well as the human and financial costs to our residents and local business.

This Council therefore requests its Chief Executive to write the Secretary of State for Transport to outline this situation and to support the Leader of the Council's call (made in his role as a Director of Transport for the North) for a compensation scheme for Blackpool businesses to be rapidly developed, alongside a "disaster recovery" marketing scheme for the Fylde Coast, both to be funded jointly by Northern and Network Rail.

